

Message Text

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DRAFTED BY EB/AN:JBMAGNOR:DAP

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FM SECSTATE WASHDC

TO AMEMBASSY WARSAW IMMEDIATE

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E.O. 11652:N/A

TAGS: EAIR, PL

SUBJECT: CIVAIR: LOT REQUEST FOR FOURTH FREQUENCY

REF: WARSAW 1048

1. DEPARTMENT APPRECIATES EMBASSY ANALYSIS INCORPORATED REFTEL AND PREVIOUS, AND AGREES IN PRINCIPLE WITH SUGGESTION THAT WE GIVE CONDITIONED RESPONSE TO THE FOURTH FREQUENCY REQUEST.

2. THERE ARE, HOWEVER, TECHNICAL AND CONCEPTUAL DIFFICULTIES WITH FORMAL RESPONSE ALONG LINES EMBASSY PROPOSES. CAB STAFF BELIEVE BOARD MAY BE UNWILLING OR UNABLE TO GIVE CONDITIONED RESPONSE AND ARE CONCERNED THAT IF POLES EVENTUALLY DECIDE THEY ARE UNABLE TO PERMIT ZLOTY SALES ON PAN AM'S BEHALF BEYOND NEW YORK, BOARD WILL BE PLACED IN AWKWARD POSITION OF HAVING TO WITHDRAW FOURTH FREQUENCY APPROVAL WHEN THAT ADDITIONAL FREQUENCY IS VIRTUAL FAIT

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ACCOMPLI.

3. THEREFORE, EMBASSY SHOULD DELIVER NOTE TO EFFECT THAT GIVEN THE FAILURE OF THE POLISH AUTHORITIES TO PERMIT FULL IMPLEMENTATION OF THEIR OBLIGATIONS UNDER PARA 2 OF THE

JULY 19, 1972 EXCHANGE OF NOTES, THE US AUTHORITIES ARE UNABLE TO APPROVE THE POLISH REQUEST FOR A FOURTH SUMMER 1975 FREQUENCY AT THIS TIME. WHEN NOTE IS DELIVERED, EITHER ORALLY OR IN FORM OF NON-PAPER AT EMBASSY'S DISCRETION, EMBASSY SHOULD INDICATE THAT WHILE US IS RESPONDING NEGATIVELY AT THIS TIME, IT IS DOING SO IN ORDER TO COMPLY WITH PROVISIONS OF JULY 19, 1972 EXCHANGE OF NOTES REQUIRING US RESPONSE TO FREQUENCY INCREASE REQUESTS WITHIN 60 DAYS OF RECEIPT OF REQUESTS. EMBASSY SHOULD FURTHER INDICATE THAT IF LOT BEGINS SELLING ZLOTY TICKETS ON PAN AM'S ENTIRE ROUTE SYSTEM BY APRIL 15, US AUTHORITIES PREPARED TO GIVE SYMPATHETIC RECONSIDERATION TO THE FOURTH SUMMER 1975 FREQUENCY REQUEST.

4. FOR MOMENT, BELIEVE WE SHOULD MAINTAIN POSITION THAT COMPLETE POLISH COMPLIANCE ON ZLOTY ISSUE IS CONDITION FOR FOURTH FREQUENCY. EVENTUALLY AS A FALLBACK POSITION, WE WOULD BE PREPARED TO ACCEPT SALE OF TICKETS ON PANAM TO ALL US DESTINATIONS OR, AT LEAST, TO NEW YORK AND CHICAGO. BUT IN THE MEANTIME PREFER TO KEEP SOME PRESSURE ON POLES UNTIL AFTER PAN AM-LOT INTER-CARRIER DISCUSSIONS SCHEDULED FOR MARCH 11 HAVE TAKEN PLACE.

5. PLEASE REPORT POLISH REACTION TO PARA 3 APPROACH BEFORE MARCH 11. KISSINGER

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